

Justin Paré, President
John Simmons, Vice President
Daniel Donovan
Mark Gould, Jr.
Darius Gregory



Kathleen Prescott
Patrick Reynolds
Andrew Shanahan
Andrea Slobogan

Town of North Attleborough

TOWN COUNCIL

43 South Washington Street, North Attleborough, MA 02760

Phone: (508) 699-0100

PUBLIC MEETING

MAY 8, 2023 at 7:00 PM

Town Hall - Lower-Level Conference Room
43 South Washington St. North Attleborough, MA

I. Pledge Of Allegiance

II. Resident And Community Comment

III. Approval Of Minutes

- a. Approval of Town Council Minutes of April 24, 20223
- b. Approval of Joint Town Council & School Committee Executive Session
Minutes of April 24, 2023

IV. Town Councilor Community Announcements

V. Town Manager Report

VI. Resident And Community Comment

VII. Confirmations

VIII. Sub-Committee Reports

- a. Finance
 - i. Measure 2023-074- Procurement approval of the building and property located at 451 Elm Street for the purpose of creating a Regional Food Security Distribution Center and to relocate Lenore's Pantry from Town Hall to said property. Additional Town departments may be located at this building as deemed appropriate or necessary.

Documents:

[*MEASURE 2023-074-PROCUREMENT APPROVAL OF BUILDING AND
PROPERTY AT 451 ELM- REGIONAL FOOD CENTER.SIGNED.PDF*](#)

b. Economic Growth & Sustainability

c. By-Law

i. FIRST READING:

1. Measure 2023-010-Procedure for Naming and Memorializing Bridges Streets, & other Public Areas in the Town of North Attleborough

Documents:

[*MEASURE 2023-010-PROCEDURE FOR NAMING AND MEMORIALIZING BRIDGES, STREETS, AND PUBLIC AREAS.COMPLETE.SIGNED.PDF*](#)

ii. FIRST READING:

1. Measure 2023-033- To see if the Town will vote to amend the Town of North Attleborough Zoning By-Laws, Section VII-Administration and Enforcement to allow for a Planning Board Associate Member

Documents:

[*MEASURE 2023-033- VOTE TO AMMEND ZONING BY-LAWS TO ALLOW PLANNING BOARD ASSOCIATE MEMBER.SIGNED.PDF*](#)

d. Rules

e. School Committee Representative

f. Communication, Public Participation, & Engagement

g. Local Emergency Planning

IX. Old Business

- a. None at this time.

X. New Business

- a. Measure 2023-078- Authorization of Transfer of 65,000.00 from Ambulance Receipt Reserve

Documents:

[*MEASURE 2023-078-AUTHORIZE TRANSFER OF 65,000 FROM AMBULANCE RECEIPT RESERVE.SIGNED.PDF*](#)

b. Free Cash Strategy Proposal

c. Green Communities and Stretch Code Update

XI. Adjournment

Hardcopies of all "Voted Measures" can be obtained in the Town Clerk's Office at the North Attleborough Town Hall between the hours of Monday through Wednesday 8:00AM-4:00PM, Thursday 8:00AM-6:00PM, and Friday 8:00AM -12:00PM upon request.

TOWN COUNCIL MEASURE SUBMITTAL

Date: 04/24/2023	Submitted by: Town Manager	Telephone # 508-699-0100
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MEASURE DESCRIPTION:

Procurement approval of the building and property located at 451 Elm Street for the purpose of creating a Regional Food Security Distribution Center and to relocate Lenore's Pantry from Town Hall to said property. Additional Town departments may be located at this building as deemed appropriate or necessary.

Signed:  24 APR 23

PURPOSE AND JUSTIFICATION:

Page 1 of 2

There are several strong justifications for the purchase of the Fisher College building located at 451 Elm Street based on its central location, affordability, size, and occupancy status. First, the property's central location in Town provides easy access to major transportation routes, including a GATRA bus route, making it convenient for residents, seniors, employees, vendors to access. The location itself is a standout in the community and will increase the visibility of the Town efforts, calling more attention to Town sponsored activities and events. Second, the property's affordability in comparison to the estimated renovation costs of the property at Allen Ave makes it a more attractive option. With 451 Elm Street, the Town can save money on renovation costs and can renovate 451 Elm Street within the allocated funds available to the Town through the Bristol County American Rescue Act Funds (ARPA). The renovation estimated for the Allen Avenue building is estimated to exceed \$5.2 million by up to \$2 million. Acquisition of 451 Elm Street allows the Town to save the additional costs of renovation that the Allen Ave would have cost. Third, the larger size of 451 Elm Street allows multiple departments to occupy the space, creating a more efficient use of the property. In addition to fulfilling our primary requirement to establish a Regional Food Distribution Center and the relocation of Lenore's Pantry, 451 Elm Street can house additional Town Departments. The potential to establish a one-stop location for Town Health and Human Services merits additional consideration. This can potentially improve collaboration and communication among team members and create a more cohesive work environment. Fourth, Scribble Time Day Care operates from the building currently.

SPECIAL REQUIREMENTS:

ATTACHMENTS:

REFER TO SUB-COMMITTEE:

Finance Sub-Committee

TOWN COUNCIL MEASURE SUBMITTAL

Date:	04/24/2023	Submitted by:	Town Manager	Telephone #	508-699-0100
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MEASURE DESCRIPTION:

Procurement approval of the building and property located at 451 Elm Street for the purpose of creating a Regional Food Security Distribution Center and to relocate Lenore's Pantry from Town Hall to said property. Additional Town departments may be located at this building as deemed appropriate or necessary.

Signed: _____

PURPOSE AND JUSTIFICATION:

Page 2 of 2

The Town envisions and encourages that lease arrangement to continue going into the future. After closing, the Town would enter into a lease agreement with Scribble Time to continue their operations and generate revenue as a result. Finally, the fact that the property is ready to occupy the day after closing is a significant advantage and cost savings. Fisher is in the process of replacing the roof that includes a transferable 20-year warranty. Acquiring Fisher College eliminates the need for additional time and money to prepare the property for use and allows the Town to start operations almost immediately.

The purchase price of the building is \$2.3 million. Funding for the property acquisition is provided by North Attlenborough's \$5.2 million of ARPA. This would leave \$2.9 million for building renovations and upgrades to meet Town needs and code compliance. Upon signing the Purchase and Sale Agreement, the Town would deposit \$50,000 as earnest money. The funds are provided by the Non-Entitlement Unit (NEU) ARPA funds received previously by the Town. Additionally, the Town would allocate an additional \$50,000 of NEU ARPA funds to conduct the due diligence investigations and inspections of 451 Elm Street, North Attleborough, MA.

Overall, these factors make a strong case for the Town to purchase 451 Elm Street.

SPECIAL REQUIREMENTS:**ATTACHMENTS:****REFER TO SUB-COMMITTEE:**

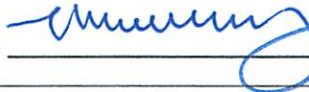
Finance Sub-Committee

TOWN COUNCIL MEASURE SUBMITTAL

Date:	8/22/2022	Submitted by:	Town Manager Town Manager	Telephone #	508-699-0100
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MEASURE DESCRIPTION:

Procedure for Naming and Memorializing Bridges Streets, & other Public Areas in the Town of North Attleborough.

Signed:  22 AUG 22

PURPOSE AND JUSTIFICATION:

The purpose of this measure is to consider creating a bylaw that would establish the process and procedures by which a street, bridge, or other public area can be memorialized or dedicated by the Town through the Town Council. The intent of this bylaw is not to replace the process or procedure that exists in the Planning Board for subdivision street naming.

This bylaw would include the following:

1. Process by which an individual or entity can submit to the Town a street, bridge, or other public place a recommendation for memorialization or dedication.
2. Identification and notification of abutters must be identified for any road, street, way, or bridge.
3. The submitted recommendation would include a first choice name and a second choice name.
4. Recommended names and name changes must be submitted to Fire Department for written approval of the names chosen and their sign-off on the form.
5. Requesting party must contact all abutters to get their concurrence. Acceptance by a two-thirds majority of the abutters, as identified by the Assessor's Office, would be needed to proceed with the name change.
6. Determination of the appropriate fee involved with this request. Included in any dedication or name change is the cost of signage and installation related to such signage.

SPECIAL REQUIREMENTS:**ATTACHMENTS:****REFER TO SUB-COMMITTEE:**

By-Law Sub-Committee

Measure #	2023-010
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TOWN COUNCIL MEASURE SUBMITTAL

Date:	8/22/2022	Submitted by:	Town Manager Town Manager	Telephone #	508-699-0100
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MEASURE DESCRIPTION: Procedure for Naming and Memorializing Bridges Streets, & other Public Areas in the Town of North Attleborough. Signed: _____
PURPOSE AND JUSTIFICATION: Continued: 7. Requesting party would submit the completed abutter sign-off forms, the name change form, and a certified list of abutters to the Town Council for consideration at time of the Town Council's choosing. The Town Council would schedule a public hearing for the requested name change and notify the applicant and the abutters. 8. Hold a public hearing on the proposed memorialization and/or road name change. 9. Town Council, by majority vote, makes an order to change the name of the road. The new name will be included in the measure. The Clerk of Council will then file a copy of this order with the Bristol County Registry of Deeds/Land Court. 10. Once approved, public safety will be notified of the name change. 11. Following the memorialization, name change approval, DPW will be directed to install the appropriate street signs specifying the new name at or near each point where the road joins another road or way. In the case of a private road, abutters pay for the sign, but the DPW can install it.
SPECIAL REQUIREMENTS:
ATTACHMENTS:
REFER TO SUB-COMMITTEE: By-Law Sub-Committee

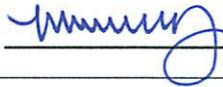
TOWN COUNCIL MEASURE SUBMITTAL

Date:	1/18/2023	Submitted by:	Town Manager Town Manager	Telephone #	508-699-0100
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MEASURE DESCRIPTION:

To see if the Town will vote to amend the Town of North Attleborough Zoning By-Laws, Section VII-Administration and Enforcement to allow for a Planning Board Associate Member

Signed: _____

 12 JAN 23

PURPOSE AND JUSTIFICATION:

VERSION 2 – ZONING BYLAW

Amendment to Section VIII – Administration and Enforcement

To see if the Town will vote to amend the Town of North Attleborough Zoning By-Laws, Section VIII – Administration and Enforcement, as follows:

(a) Add a new Subsection - Planning Board Associate Member to read as follows:

There shall be one associate member of the Planning Board appointed by the Town Manager under the authority of G. L. c. 40A, § 9. The associate member shall sit on the Planning Board for the purposes of acting on special permit application hearings in case of absence, inability to act, or conflict of interest on the part of any member of the Planning Board or in the event of a vacancy on the Board.

or to take any other action relative thereto.

SPECIAL REQUIREMENTS:

Planning Board Public Hearing/ Town Council Public Hearing

ATTACHMENTS:

REFER TO SUB-COMMITTEE:

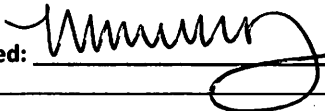
Planning Board

TOWN COUNCIL MEASURE SUBMITTAL

Date:	5/1/2023	Submitted by:	Town Manager Chief Christopher Coleman	Telephone #	508-699-0100
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MEASURE DESCRIPTION:

Authorize the transfer of \$65,000 from the ambulance receipt reserve account to the ambulance budget for the fire department to augment the ambulance overtime for daily staffing.

Signed:  03 MAY 23

PURPOSE AND JUSTIFICATION:

This transfer is needed to augment the overtime budget through the end of the Fiscal Year. We are currently in a trial period of non-cross staffing station 2 which has increased the overtime costs in addition to a long term military leave and injured on duty status for a firefighter. I have conducted a review of the entire budget and have listed funds that can be used however, additional funds are still needed.

The following are estimates for remaining funds available:

Salary: \$4000.00

Remaining EMT Recertification Overtime: \$5000.00

Remaining Paramedic Recertification Overtime: \$10,000

Current Remaining Overtime: \$5884.00

Total Available: \$24,884.00

Average overtime expenditure each payroll: $\$13,000 \times 5 \text{ pay periods} = \$65,000.00$

The \$65,000 is estimated on the high side as we do have a firefighter out long term with an on the job shoulder injury which has an impact on the overtime budget. In the event the full \$65,000 is not needed it will be returned to the ambulance receipt reserve account.

SPECIAL REQUIREMENTS:**ATTACHMENTS:**

Revenue Collection as of March 2023 and Ambulance call volume statistics.

REFER TO SUB-COMMITTEE:

Finance

TOWN OF NORTH ATTLEBOROUGH
Ambulance Revenue projection - February 28, 2023

2940037-424400

	FY 16	FY 17	FY 18	FY 19	FY 20	FY 21	FY 22	FY 23	Projection (FY 22) x Current Trend	Current Trend
July	(84,063.93)	(124,740.92)	(122,841.09)	(168,459.66)	(156,249.19)	(141,211.73)	(85,125.89)	(137,377.08)	(89,594.99)	
August	(104,041.23)	(148,104.28)	(137,781.35)	(95,762.84)	(112,523.49)	(165,236.88)	(199,104.43)	(182,947.55)	(209,557.39)	
September	(133,773.50)	(28,628.36)	(66,065.92)	(149,778.81)	(189,305.02)	(166,008.99)	(138,982.36)	(170,503.27)	(146,278.92)	5.25%
October	(54,731.10)	(158,009.70)	(139,641.30)	(162,951.90)	(91,979.44)	(94,189.67)	(160,208.56)	(157,854.26)	(168,619.49)	
November	(114,333.60)	(46,804.98)	(74,576.02)	(90,321.11)	(145,670.56)	(164,209.11)	(183,516.34)	(183,563.80)	(193,150.92)	
December	(80,490.36)	(110,469.45)	(108,231.71)	(191,735.00)	(155,113.89)	(119,794.84)	(132,292.34)	(127,760.35)	(139,237.67)	
January	(95,181.44)	(127,089.67)	(141,842.68)	(97,699.43)	(100,957.76)	(103,517.92)	(146,747.25)	(169,239.48)	(154,451.46)	
February	(122,049.65)	(95,329.98)	(161,469.40)	(165,870.04)	(114,201.06)	(104,840.02)	(123,770.56)	(165,855.07)	(130,268.50)	
March	(68,711.99)	(65,529.78)	(99,951.62)	(90,608.01)	(95,091.61)	(160,420.86)	(178,939.47)	(118,472.03)	(188,333.77)	
April	(96,752.63)	(60,590.15)	(167,000.78)	(153,558.34)	(170,506.11)	(126,909.21)	(86,495.81)		(91,036.83)	
May	(157,508.17)	(155,438.95)	(85,690.99)	(110,454.55)	(149,982.80)	(139,584.30)	(137,417.77)		(144,632.19)	
June	(74,183.69)	(60,816.17)	(125,105.31)	(120,025.96)	(157,974.64)	(96,366.23)	(306,993.43)		(323,110.55)	
	(1,185,821.29)	(1,181,552.39)	(1,430,198.17)	(1,597,225.65)	(1,639,555.57)	(1,582,289.76)	(1,879,594.21)	(1,413,572.89)	(1,978,272.67)	605.53%

Current Balance / Beginning Balance as of July 1, 2022

Less:

2,422,612.27

Appropriated Town Council Measure M2022-066 FY 2023 Budget

(1,685,667.00)

736,945.27 balance after July 1 measures

736,945.27 balance after October 2022 Measure

Add:

Revenues Through March 31

1,978,272.67 estimated revenues FY23 (column K)
1,413,572.89 FY 23 revenues posted to date

Balance @

2,150,518.16

2,715,217.94 estimated year-end balance (beginning balance less m

	Actual Activity	Projected Balance
Beginning Balance	2,422,612.27	2,422,612.27
FY 23 Budget/Debt withdrawal	(1,685,667.00)	736,945.27
July Revenue	137,377.08	874,322.35
Aug Revenue	182,947.55	1,057,269.90
Sept Revenue	170,503.27	1,227,773.17
Town Council Measurer Transfer	0.00	1,227,773.17
Oct Revenue	157,854.26	1,385,627.43
November Revenue	183,563.80	1,569,191.23
December Revenue	127,760.35	1,696,951.58
Town Council Measurer Transfer	0.00	1,696,951.58
January Revenue	169,239.48	1,866,191.06
February Revenue	165,855.07	2,032,046.13
March Revenue	118,472.03	2,150,518.16
April Revenue	0.00	2,150,518.16
May Revenue	0.00	2,150,518.16
FY 2024 Town Council Measure	0.00	2,150,518.16
June Revenue	0.00	2,150,518.16

Balance as
of March
2023

Year End
Projection

Christopher Coleman
Chief

Michael Chabot
Deputy Chief



North Attleborough Fire Department

50 Elm Street, P.O.Box 904
North Attleborough, Massachusetts 02761

Tel: 508.699.0140

Fax: 508.643.0296

03-JAN-23

Chief Coleman,

Please accept the following information as the comparative EMS response volume for the Department covering the years 2017-2022.

The data reveals an on average increase of 7.79 % per year over the last five years. Also notable is an increase of 21.5% total call volume over the last two years alone.

The population of North Attleboro was reported to be 30,834 as of the April 1, 2020 US Census. As of the 2010 US Census, North Attleboro had a reported population of 28,712 residents resulting in a 7.39 percent increase over that 10-year span. Our community currently includes 15.1% of the population being of age 65 or older. The trending data reveals our community is expanding not only by simple population numbers, but also by population density and age. Emergency Medical Services in the Town of North Attleboro will certainly be in increasing demand over the coming years.

North Attleboro Fire Department Total EMS Responses by Year



Please contact me with any questions or if you would like any further information.

Submitted respectfully,

Captain Brian D. Kelley
EMS Coordinator

2022 - 2023
1/1/22 - 4/1/22
even as of 12/11/21

Christopher Coleman
Chief

Michael Chabot
Deputy Chief



North Attleborough Fire Department

50 Elm Street, P.O.Box 904
North Attleborough, Massachusetts 02761

Tel: 508.699.0140

Fax: 508.643.0296

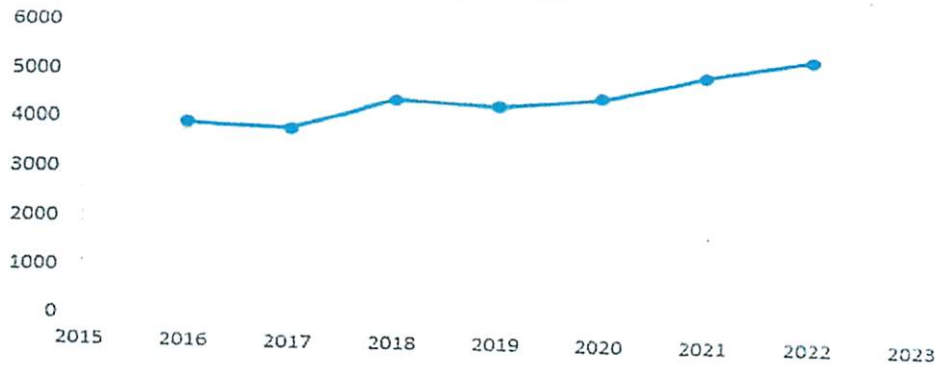
North Attleboro Fire Department Call Volume Data

The North Attleboro Fire Department has seen a significant increase in overall call volume and Emergency Medical Calls for Service. A call volume comparison was conducted, and we found that from 2021-2022 there was a 7% increase in overall call volume. Additionally, we looked at a comparison from 2016-2022 and found that our call volume has increased by 36%. As 66% of our calls for service are Emergency Medical Services in nature, we have seen an average increase of 7.79% increase over the last five (5) years and an astonishing 21.5% increase in the last two years alone where a resident or visitor needs medical attention and transport to a local hospital.

There are several drivers to this increase:

1. Increased population, density, and age
2. New residential neighborhoods
3. New Commercial buildings
4. New Growth including 21 East Street
5. Hotels
6. Urgent Care
7. Nursing Home
8. Assisted Living
9. 30 apartment buildings which were non-compliant with fire alarm systems and have installed systems creating more fire alarm activations for various reasons.
10. 15.1% of our population is 65 years of age or older
11. Increased mutual aid responses as all area departments are seeing an increased call volume.

Call Volume Comparison 2016-2022

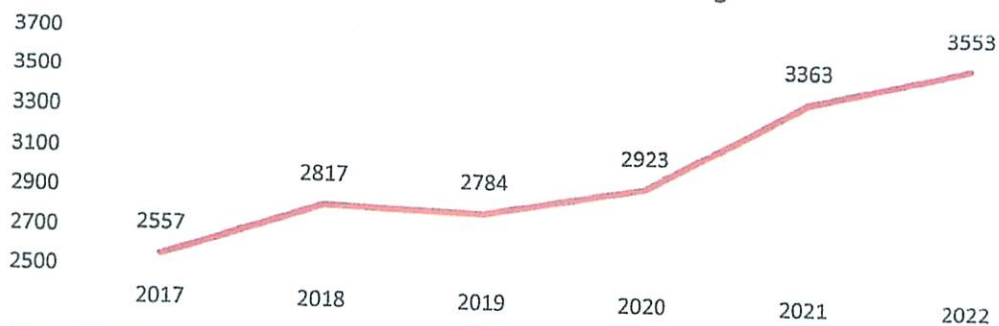


Total Calls for Service:

2016: 3949
 2017: 3881
 2018: 4459
 2019: 4350
 2020: 4545
 2021: 5019
 2022: 5372

EMS response data

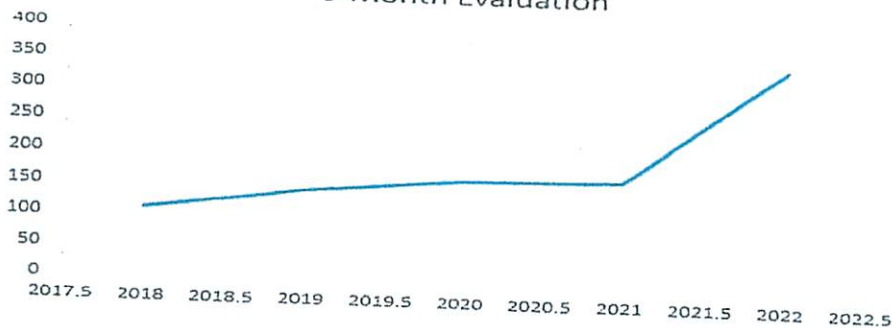
North Attleboro Fire Department Total EMS Responses by Year



2017: 2557
 2018: 2817
 2019: 2784
 2020: 2923
 2021: 3363
 2022: 3553

Engine 2 Cross Staffing vs Non-Cross Staffing

Engine 2 Cross Staffing vs Non-Cross Staffing
6-Month Evaluation

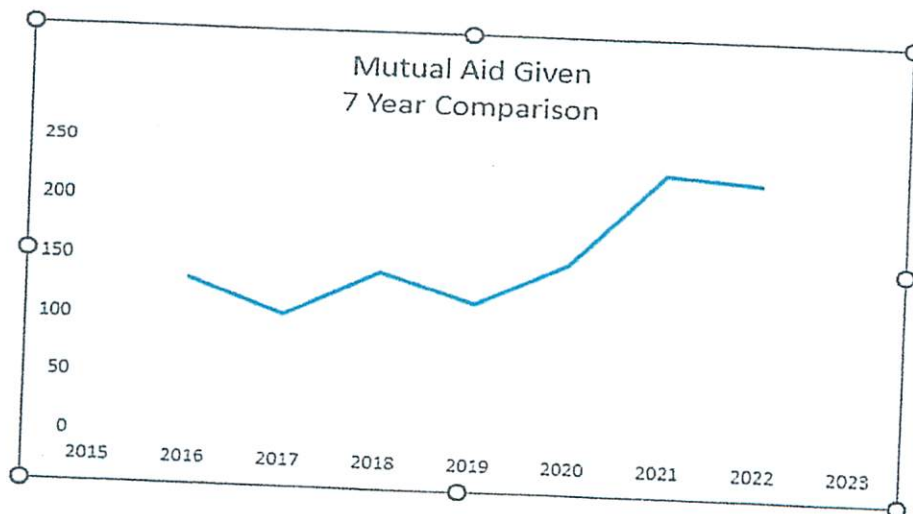


Non-Cross Staffing begun July 5, 2022, and was evaluated until December 31, 2022
 2018: 111 calls for service. Station Cross Staffed with an ambulance.
 2019: 143 calls for service. Station Cross Staffed with an ambulance.
 2020: 165 calls for service. Station Cross Staffed with an ambulance.
 2021: 169 calls for service. Station Cross Staffed with an ambulance
 2022: **350 calls for service**. Station *was not* cross staffed and had 2 firefighters there
 24 hours a day. This was beneficial as the ambulance calls have increased this station was still
 staffed to handle additional calls and multiple simultaneous calls without using mutual aid.
 This is a 107% increase from 2021 during cross staffing.

Mutual Aid Given:

2021: 229

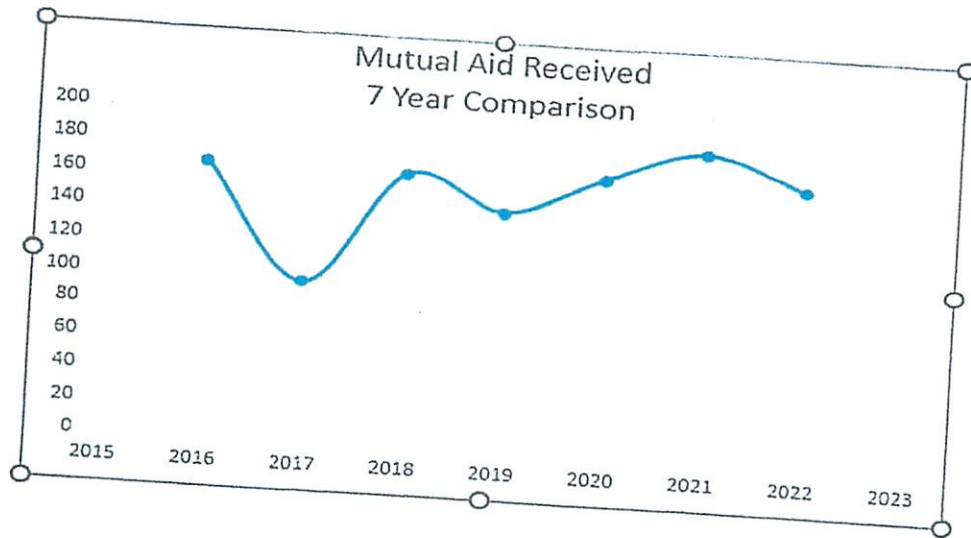
2022: 224



Mutual Aid Received:

2021: 186

2022: 167



In closing, maintaining 13 firefighters on duty daily is crucial to our daily department operations, and safety of our residents and firefighters our call volume has increased exponentially over the last 7 years and is only predicted to increase with future developments such as the Kelley Blvd 40R project, 162,000 sq. foot warehouse and the potential for housing or re-development of the Emerald Sq. Mall. With our current staffing and the non-cross staffing model we have been able to capture multiple simultaneous calls for service and not rely on mutual aid as compared to 2021.

Christopher M. Coleman
Chief of Department