

**TOWN OF NORTH ATTLEBOROUGH
WETLANDS PROTECTION BYLAW
1/6/2025**

SECTION 1. PURPOSE

The purpose of this bylaw is to protect the wetlands, water resources, flood prone areas, and adjoining upland areas in the Town of North Attleborough by controlling activities deemed by the Conservation Commission likely to have a significant or cumulative effect on resource area values, including but not limited to the following: public or private water supply, groundwater supply, flood control, erosion and sedimentation control, storm damage prevention, water quality, prevention and control of pollution, fisheries, wildlife habitat, rare species habitat including rare plant and animal species, agriculture, and recreation values, deemed important to the community (*collectively, the “resource area values protected by this bylaw”*).

This bylaw is intended to utilize the Home Rule authority of this municipality so as to protect the resource areas under the Wetlands Protection Act (G.L. Ch.131 §40; the Act) to a greater degree, to protect additional resource areas beyond the Act recognized by the Town as significant, to protect all resource areas for their additional values beyond those recognized in the Act, and to impose in local regulations and permits additional standards and procedures stricter than those of the Act and regulations thereunder (310 CMR 10.00), subject, however, to the rights and benefits accorded to agricultural uses and structures of all kinds under the laws of the Commonwealth and other relevant bylaws of the Town of North Attleborough.

SECTION 2. JURISDICTION

Except as permitted by the Conservation Commission no person shall commence to remove, fill, dredge, build upon, degrade, discharge into, or otherwise alter the following resource areas (collectively the “resource areas protected by this bylaw”):

- any freshwater wetlands, marshes, wet meadows, bogs, swamps, vernal pools, banks, reservoirs, lakes, ponds as defined in this bylaw, and lands adjoining these resource areas out to a distance of 100 feet, known as the buffer zone;
- lands under water bodies, intermittent streams, brooks and creeks, and lands adjoining these resource areas out to a distance of 100 feet;
- lands subject to flooding or inundation by groundwater or surface water;
- perennial rivers, streams, brooks and creeks; lands adjoining these resource areas out to a distance of 200 feet, known as the riverfront area

Said resource areas shall be protected whether or not they border surface waters. The jurisdiction of this bylaw shall not extend to uses and structures of agriculture that enjoy the rights and privileges of laws and regulations of the Commonwealth governing agriculture, including work performed for normal maintenance or improvement of land in agricultural or aquacultural uses as defined by the Wetlands Protection Act regulations, found at 310 CMR 10.04.

SECTION 3. EXEMPTIONS AND EXCEPTIONS

- A. The applications and permits required by this bylaw shall not be required for work performed for normal maintenance or improvement of land in agricultural and aquacultural use as defined by the Wetlands Protection Act regulations at 310 CMR 10.04.
- B. The applications and permits required by this bylaw shall not be required for maintaining, repairing, or replacing, but not substantially changing or enlarging, an existing and lawfully located structure or facility used in the service of the public to provide electric, gas, water, sewer, telephone, telegraph, or other telecommunication services, provided that written notice has been given to the Conservation Commission prior to commencement of work, and provided that the work conforms to any performance standards and design specifications in regulations adopted by the Commission.
- C. The applications and permits required by this bylaw shall not be required for emergency projects necessary for the protection of the health and safety of the public, provided that the work is to be performed by or has been ordered to be performed by an agency of the Commonwealth or a political subdivision thereof; provided that advance notice, oral or written, has been given to the Commission prior to commencement of work or within 24 hours after commencement; provided that the Commission or its agent certifies the work as an emergency project; provided that the work is performed only for the time and place certified by the Commission for the limited purposes necessary to abate the emergency; and provided that within 21 days of commencement of an emergency project a permit application shall be filed with the Commission for review as provided by this bylaw. Upon failure to meet these and other requirements of the Commission, the Commission may, after notice and a public hearing, revoke or modify an emergency project approval and order restoration and mitigation measures.
- D. The following minor activities within the buffer zone and outside any other resource area protected by this bylaw (*except the 200-foot riverfront area*) are exempt from the requirements of this bylaw:
 - (1) Unpaved pedestrian walkways for private use.
 - (2) Fencing, provided it will not constitute a barrier to wildlife movement or encroach into the 25 foot no disturbance zone (see Section 6.A); stonewalls; stacks of cordwood.
 - (3) Vista pruning provided the activity is located more than 50 feet from the mean annual high-water line within a riverfront area or from a resource area protected by this bylaw, whichever is farther. (Pruning of landscaped areas is not subject to jurisdiction under this bylaw);
 - (4) Plantings of native species of trees, shrubs, or groundcover, but excluding turf lawns;
 - (5) The conversion of lawn to uses accessory to residential structures such as decks, sheds, patios, and above ground pools, provided the activity is located more than 50 feet from the mean annual high-water line within the riverfront area or from a resource area protected by this bylaw, whichever is farther, and erosion and sedimentation controls are implemented during construction. The conversion of such accessory uses to lawn is also allowed. (Mowing of lawns is not subject to jurisdiction under this bylaw);
 - (6) The conversion of impervious to vegetated surfaces, provided erosion and sedimentation controls are implemented during construction, and;

- (7) Activities that are temporary in nature, have insignificant impacts, and are necessary for planning and design purposes (*e.g.* installation of monitoring wells, exploratory borings, sediment sampling and surveying).

Other than stated in this bylaw, the exceptions provided in the Wetlands Protection Act (G.L. Ch. 131 §40) and regulations (310 CMR 10.00) shall not apply under this bylaw.

SECTION 4. APPLICATIONS AND FEES

- A. Written application shall be filed with the Conservation Commission to perform activities affecting resource areas protected by this bylaw. The permit application shall include such information and plans as are deemed necessary by the Commission to describe proposed activities and their effects on the resource areas protected by this bylaw. No activities shall commence without receiving and complying with a permit issued pursuant to this bylaw.
- B. The Commission in an appropriate case may accept as the application and plans under this bylaw any application and plans filed under the Wetlands Protection Act (G.L. Ch. 131 §40) and regulations (310 CMR 10.00), but the Commission is not obliged to do so. Any person desiring to know whether or not a proposed activity or an area is subject to this bylaw may in writing request a determination from the Commission. Such a Request for Determination of Applicability (RDA) or Abbreviated Notice of Resource Area Delineation (ANRAD) filed under the Act shall include information and plans as are deemed necessary by the Commission.
- C. At the time of an application, the applicant shall pay a filing fee payable to the Town of North Attleboro. The fee is in addition to that required by the Wetlands Protection Act and regulations. No filing fee shall be assessed for projects of any city, town, county, or district of the Commonwealth. The fee schedule is as follows:

Permit Application.....	\$100.00
Request for Determination.....	\$25.00

- D. Pursuant to G.L. Ch. 44 §53G and regulations promulgated by the Commission, the Commission may impose reasonable fees upon applicants for the purpose of securing outside consultants including engineers, wetlands scientists, wildlife biologists or other experts in order to aid in the review of proposed projects. This fee is called the “consultant fee”. The specific consultant services may include, but are not limited to, performing or verifying the accuracy of resource area survey and delineation; analyzing resource area functions and values, including wildlife habitat evaluations, hydrogeological and drainage analysis. The exercise of discretion by the Commission in making its determination to require the payment of a consultant fee shall be based on its reasonable finding that additional information acquirable only through outside consultants would be necessary for making an objective decision.

Such funds shall be deposited with the town treasurer, who shall create an account specifically for this purpose. Additional consultant fees may be requested where the requisite review is more expensive than originally calculated or where new information requires additional consultant

services. Only costs relating to consultant work done in connection with a project for which a consultant fee has been collected shall be paid from this account, and expenditures may be made at the sole discretion of the Commission. Any unused portion of the consultant fee shall be returned to the applicant by a vote of the Commission after completion of the consultant review.

Any consultant hired under this provision shall be selected by, and report exclusively to, the Commission. The Commission shall provide applicants with written notice of the selection of a consultant, identifying the consultant, the amount of the fee to be charged to the applicant, and a request for payment of that fee. Notice shall be deemed to have been given on the date it is mailed or delivered. The applicant may withdraw the application or request within five (5) business days of the date notice is given without incurring any costs or expenses. The entire fee must be received before the initiation of consulting services. Failure by the applicant to pay the requested consultant fee within ten (10) business days of the request for payment may be cause for the Commission to declare the application administratively incomplete and deny the permit without prejudice, except in the case of an appeal. The Commission shall inform the applicant and Department of Environmental Protection (DEP) of such a decision in writing. The applicant may appeal the selection of an outside consultant to the Board of Selectmen, who may disqualify the consultant only on the grounds that the consultant has a conflict of interest or is not properly qualified. The minimum qualifications shall consist of either an educational degree or three or more years of practice in the field at issue, or a related field. The applicant shall make such an appeal in writing, and must be received within ten (10) business days of the date that request for consultant fees was made by the Commission. Such appeal shall extend the applicable time limits for action upon the application. Any applicant aggrieved by the imposition of, or the size of, the consultant fee, or any act related thereto, may appeal according to the provisions of the Massachusetts General Laws.

SECTION 5. NOTICE AND HEARINGS

- A. Any person filing a permit or other application or RDA or ANRAD or other request with the Conservation Commission at the same time shall give written notice thereof, by certified mail (return receipt requested), certificates of mailing or hand delivered, to all abutters and any property owner within 100 feet of the property line of the land where the activity is proposed at their mailing addresses shown on the most recent applicable tax list of the assessors. This requirement shall include owners of land directly opposite on any public or private street or way, in another municipality or across a body of water, not unreasonably distant from the project site. The notice shall state a brief description of the project or other proposal and the date of any Commission hearing or meeting date if known. The notice to abutters also shall include a copy of the application or request, with plans, or shall state where copies may be examined and obtained by abutters. An affidavit of the person providing such notice, with a copy of the notice mailed or delivered, shall be filed with the Commission. When a person requesting a determination is other than the owner, the request, the notice of the hearing and the determination itself shall be sent by the Commission to the owner as well as to the person making the request.
- B. The Commission shall conduct a public hearing on any permit application, RDA, or ANRAD with written notice given at the expense of the applicant, at least five business days prior to the hearing, in a newspaper of general circulation in the municipality. The Commission shall commence the public

hearing within 21 days from receipt of a completed permit application, RDA, or ANRAD unless an extension is authorized in writing by the applicant. The Commission shall have authority to continue the hearing to a specific date announced at the hearing, for reasons stated at the hearing, which may include the need for additional information from the applicant or others as deemed necessary by the Commission in its discretion. The Commission in an appropriate case may combine its hearing under this bylaw with the hearing conducted under the Wetlands Protection Act (G.L. Ch.131 §40) and regulations (310 CMR 10.00). The Commission shall issue its permit, other order, or determination in writing within 21 days of the close of the public hearing thereon unless an extension is authorized in writing by the applicant.

SECTION 6. PRESUMPTIONS

- A. In reviewing activities within the buffer zone, the Commission shall presume the buffer zone is important to the protection of other resource areas because activities undertaken in close proximity have a high likelihood of adverse impact, either immediately, as a consequence of construction, or over time, as a consequence of daily operation or existence of the activities. These adverse impacts from construction and use can include, without limitation, erosion, siltation, loss of groundwater recharge, poor water quality, and loss of wildlife habitat. The Commission therefore designates the inner portion of the buffer zone extending 25 feet from the resource area boundary as a No-Disturbance Zone for protection of such lands, which shall consist of a 25 foot wide strip of continuous, undisturbed vegetative cover. The 25 Foot No-Disturbance Zone shall be required for all projects unless the applicant presents credible evidence, prepared by a qualified professional, which, in the judgment of the Commission, demonstrates that the area or part of it may be disturbed without harm to the values protected by this bylaw. Consideration shall be given to the characteristics of the 25 foot inner buffer, including but not limited to, vegetation type, percent slope and adjacent wetland functionality. The Commission may establish, in its regulations, further design specifications, performance standards, and other measures and safeguards for protection of said area. The requirement for a no disturbance zone shall not apply to existing and lawful lawn areas.
- B. In reviewing activities within the riverfront area, the Commission shall presume the riverfront area is important to all the resource area values unless demonstrated otherwise, and no permit issued hereunder shall permit any activities unless the applicant, in addition to meeting the otherwise applicable requirements of this bylaw, has proved by a preponderance of the evidence that: (1) there is no practicable alternative to the proposed project with less adverse effects, and that (2) such activities, including proposed mitigation measures, will have no significant adverse impact on the areas or values protected by this bylaw. The Commission shall regard as practicable an alternative which is reasonably available and capable of being done after taking into consideration the proposed property use, overall project purpose (e.g., residential, institutional, commercial, or industrial), logistics, existing technology, costs of the alternatives, and overall project costs.
- C. The Commission shall presume that all areas meeting the definition of “vernal pools” under §9 of this bylaw, including the adjacent area, perform essential habitat functions. This presumption may be overcome only by the presentation of credible evidence which, in the judgment of the Commission, demonstrates that the basin or depression does not provide essential habitat functions. Any formal

evaluation should be performed by an individual who at least meets the qualifications under the wildlife habitat section of the Wetlands Protection Act regulations (310 CMR 10.60).

- D. The Commission may require a wildlife habitat study of the project area, to be paid for by the applicant, whenever it deems appropriate, regardless the type of resource area or the amount or type of alteration proposed. The decision shall be based upon the Commission's estimation of the importance of the habitat area considering (but not limited to) such factors as proximity to other areas suitable for wildlife, importance of wildlife "corridors" in the area, or actual or possible presence of rare plant or animal species in the area. The work shall be performed by an individual who at least meets the qualifications set out in the wildlife habitat section of the Wetlands Protection Act regulations (310 CMR 10.60).

SECTION 7. PERMITS AND CONDITIONS

- A. If the Conservation Commission, after a public hearing, determines that the activities which are subject to the permit application, or the land and water uses which will result therefrom, are likely to have a significant individual or cumulative effect on the resource area values protected by this bylaw, and where no conditions are adequate to protect said resource area values, the Commission, within 21 days of the close of the hearing, shall issue or deny a permit for the activities requested. The Commission shall take into account the extent to which the applicant has avoided, minimized and mitigated any such effect. The Commission also shall take into account any loss, degradation, isolation, and replacement or replication of such protected resource areas elsewhere in the community and the watershed, resulting from past activities, whether permitted, unpermitted or exempt.
- B. The Commission is empowered to deny a permit for failure to meet the requirements of this bylaw. It may also deny a permit for: (1) failure to submit necessary information and plans requested by the Commission; (2) failure to comply with the procedures, design specifications, performance standards, and other requirements in regulations of the Commission; or, (3) failure to avoid, minimize or mitigate unacceptable significant or cumulative effects upon the resource area values protected by this bylaw.
- C. If the Conservation Commission, after a public hearing, issues a permit, it shall impose conditions which the Commission deems necessary or desirable to protect said resource area values, and all activities shall be conducted in accordance with those conditions. The Commission may waive specifically identified and requested procedures, design specifications, performance standards, or other requirements set forth in its regulations, provided that: (1) the Commission finds in writing after said public hearing that there are no reasonable conditions or alternatives that would allow the proposed activity to proceed in compliance with said regulations; (2) that avoidance, minimization and mitigation have been employed to the maximum extent feasible; and (3) that the waiver is necessary to accommodate an overriding public interest or to avoid a decision that so restricts the use of the property as to constitute an unconstitutional taking without compensation.
- D. To prevent resource area loss, the Commission shall require applicants to avoid alteration wherever feasible; to minimize alteration; and, where alteration is unavoidable and has been minimized, to

provide full mitigation. The Commission may authorize or require replication of wetlands as a form of mitigation, but only with specific plans, professional design, proper safeguards, adequate security, and professional monitoring and reporting to assure success, because of the high likelihood of failure of replication.

- E. A permit, Determination of Applicability (DOA), or Order of Resource Area Delineation (ORAD) shall expire three years from the date of issuance. Notwithstanding the above, the Commission in its discretion may issue a permit expiring five years from the date of issuance for recurring or continuous maintenance work, provided that annual notification of time and location of work is given to the Commission. A permit or ORAD (not including a DOA) may be renewed for an additional one-year period, up to three times, provided that a request for a renewal is received in writing by the Commission prior to expiration. Notwithstanding the above, a permit may identify requirements which shall be enforceable for a stated number of years, indefinitely, or until permanent protection is in place, and shall apply to all present and future owners of the land.
- F. The Commission in an appropriate case may combine the decision issued under this bylaw with the permit, DOA, ORAD, or Certificate of Compliance (COC) issued under the Wetlands Protection Act and regulations.
- G. Amendments to permits and ORADs shall be handled in the manner set out in the Wetlands Protection Act regulations and policies thereunder.
- H. No work proposed in any application shall be undertaken until the permit (not including a DOA or ORAD) issued by the Commission with respect to such work has been recorded in the registry of deeds or, if the land affected is registered land, in the registry section of the land court for the district wherein the land lies, and until the holder of the permit certifies in writing to the Commission that the document has been recorded. If the applicant fails to perform such recording, the Commission may record the documents itself and require the Applicant to furnish the recording fee therefore, either at the time of recording or as a condition precedent to the issuance of a COC.
- I. For good cause the Commission may revoke any permit, DOA, or ORAD or any other order, determination or other decision issued under this bylaw after notice to the holder, the public, abutters, and town boards, pursuant to §5, and after a public hearing.

SECTION 8. REGULATIONS

After public notice and public hearing, the Conservation Commission may promulgate rules and regulations to effectuate the purposes of this bylaw, effective when voted and filed with the town clerk. Failure by the Commission to promulgate such rules and regulations or a legal declaration of their invalidity by a court of law shall not act to suspend or invalidate the effect of this bylaw. At a minimum these regulations shall reiterate the terms defined in this bylaw and define additional terms not inconsistent with the bylaw.

SECTION 9. DEFINITIONS

Except as otherwise provided in this bylaw or in associated regulations of the Conservation Commission, the definitions of terms and the procedures in this bylaw shall be as set forth in the Wetlands Protection Act (G.L. Ch. 131 §40) and regulations (310 CMR 10.00). The following definitions shall apply in the interpretation and implementation of this bylaw:

AGRICULTURE: shall refer to the definition as provided by G.L. Ch. 128 §1A.

ALTER: shall include, without limitation, the following activities when undertaken to, upon, within or affecting resource areas protected by this bylaw:

- A. removal, excavation, or dredging of soil, sand, gravel, or aggregate materials of any kind;
- B. changing of preexisting drainage characteristics, flushing characteristics, salinity distribution, sedimentation patterns, flow patterns, or flood retention characteristics;
- C. drainage or other disturbance of water level or water table;
- D. dumping, discharging, or filling with any material which may degrade water quality
- E. placing of fill, or removal of material, which would alter elevation;
- F. driving of piles, erection, expansion or repair of buildings, or structures of any kind
- G. placing of obstructions or objects in water;
- H. destruction of plant life including cutting or trimming of trees and shrubs;
- I. changing temperature, biochemical oxygen demand, or other physical, biological, or chemical characteristics of any waters;
- J. any activities, changes, or work which may cause or tend to contribute to pollution of any body of water or groundwater;
- K. incremental activities which have, or may have, a cumulative adverse impact on the resource areas protected by this bylaw;
- L. changes to the rate or volume of stormwater runoff into or out of any resource area.

BANK: shall include the land area which normally abuts and confines a water body; the lower boundary being the mean annual low flow level, and the upper boundary being the first observable break in the slope or the mean annual flood level, whichever is higher.

BUFFER ZONE: The area of land extending 100 feet horizontally outward from the outer boundary of a resource area as listed in Section 2 “Jurisdiction” (any freshwater wetland, marsh, wet meadow, bog, swamp, vernal pool, bank, reservoir, lake, pond, intermittent stream, **or land under water bodies**).

PERSON: shall include any individual, group of individuals, association, partnership, corporation, company, business organization, trust, estate, the Commonwealth or political subdivision thereof to the extent subject to town bylaws, administrative agency, public or quasi-public corporation or body, this municipality, and any other legal entity, its legal representatives, agents, or assigns.

POND: shall follow the definition of 310 CMR 10.04 except that the size threshold shall be reduced to **at least 5,000 square feet**.

RARE SPECIES: shall include, without limitation, all vertebrate and invertebrate animals and all plant species listed as endangered, threatened, or of special concern by the Massachusetts Division of Fisheries and Wildlife, **regardless whether the site in which they occur has been previously identified by the Division.**

VERNAL POOL: shall include, in addition to scientific definitions found in the regulations under the Wetlands Protection Act, any confined basin or depression not occurring in existing lawns, gardens, landscaped areas or driveways which, at least in most years, holds water for a minimum of two continuous months during the spring and/or summer, **contains at least 200 cubic feet of water at some time during most years**, is free of adult predatory fish populations, and provides essential breeding and rearing habitat functions for amphibian, reptile or other vernal pool community species, **regardless of whether the site has been certified by the Massachusetts Division of Fisheries and Wildlife.** The boundary of the resource area for vernal pools shall be the mean annual high-water line defining the depression.

SECTION 10. SECURITY

As part of a permit issued under this bylaw, in addition to any security required by any other municipal or state board, agency, or official, the Conservation Commission may require that the performance and observance of the conditions imposed thereunder (including conditions requiring mitigation work) be secured wholly or in part by accepting a conservation restriction, easement, or other covenant enforceable in a court of law, executed and duly recorded by the owner of record, running with the land to the benefit of this municipality whereby the permit conditions shall be performed and observed before any lot may be conveyed other than by mortgage deed. This method shall be used only with the consent of the applicant.

SECTION 11. ENFORCEMENT

No person shall remove, fill, dredge, build upon, degrade, or otherwise alter resource areas protected by this bylaw, or cause, suffer, or allow such activity, or leave in place unauthorized fill, or otherwise fail to restore illegally altered land to its original condition, or fail to comply with a permit or an enforcement order issued pursuant to this bylaw.

The Conservation Commission, its agents, officers, and employees shall have authority to enter upon privately owned land for the purpose of performing their duties under this bylaw and may make or cause to be made such examinations, surveys, or sampling as the Commission deems necessary, subject to the constitutions and laws of the United States and the Commonwealth.

The Commission shall have authority to enforce this bylaw, its regulations, and permits issued thereunder by letters, phone calls, electronic communication and other informal methods. The Commission may also issue violation notices, non-criminal citations with specific penalties as set forth under G.L. Ch. 40 §21D, which has been adopted by the Town in Article XXI § 3 of the Town By-laws, and undertake civil and criminal court actions. Any person who violates provisions of this bylaw may be

ordered to restore the property to its original condition and take other action deemed necessary to remedy such violations, or may be fined, or both.

Any person who violates any provision of this bylaw, or regulations, permits, or administrative orders issued thereunder, shall be punished by a fine of up to \$100 in accordance with Article VIII § 6 and Article XXI § 3 of the Town By-laws. Each day or portion thereof during which a violation continues, or unauthorized fill or other alteration remains in place, shall constitute a separate offense, and each provision of the bylaw, regulations, permits, or administrative orders violated shall constitute a separate offense. Police officers, Commission members, and its agent have authority to issue non-criminal citations for violations of this bylaw.

Upon request of the Commission, the Board of Selectmen and town counsel shall take legal action for enforcement under civil law. Upon request of the Commission, the chief of police shall take legal action for enforcement under criminal law. Municipal boards and officers, including any police officer or other officer having police powers, shall have authority to assist the Commission in enforcement.

SECTION 12. BURDEN OF PROOF

The applicant for a permit shall have the burden of proving by a preponderance of the credible evidence that the work proposed in the permit application will not have unacceptable significant or cumulative effect upon the resource area values protected by this bylaw. Failure to provide adequate evidence to the Conservation Commission supporting this burden shall be sufficient cause for the Commission to deny a permit or grant a permit with conditions.

SECTION 13. APPEALS

A decision of the Conservation Commission may be appealed to the Superior Court in accordance with G.L. Ch. 249 §4.

SECTION 14. RELATION TO THE WETLANDS PROTECTION ACT

This bylaw is adopted under the Home Rule Amendment of the Massachusetts Constitution and the Home Rule statutes, independent of the Wetlands Protection Act (G.L. Ch. 131 §40) and regulations (310 CMR 10.00) thereunder. It is the intention of this bylaw that the purposes, jurisdiction, authority, exemptions, regulations, specifications, standards, and other requirements shall be interpreted and administered as stricter than those under the Wetlands Protection Act and regulations.

SECTION 15. SEVERABILITY

The invalidity of any section or provision of this bylaw shall not invalidate any other section or provision thereof, nor shall it invalidate any permit, approval or determination which previously has been issued.